### <u>Committee Name</u>: Senate Committee – Judiciary, Corrections and Privacy (SC–JCP)

### **Appointments**

03hr\_SC-JCP\_Appt\_pt00

### **Committee Hearings**

03hr\_SC-JCP\_CH\_pt00

### **Committee Reports**

03hr\_SC-JCP\_CR\_pt00

### Clearinghouse Rules

03hr\_SC-JCP\_CRule\_03-

### **Executive Sessions**

03hr\_SC-JCP\_ES\_pt00

### **Hearing Records**

03hr\_ab0000

03hr\_sb0214a\_pt03

### Misc.

03hr\_SC-JCP\_Misc\_pt00

### **Record of Committee Proceedings**

03hr\_SC-JCP\_RCP\_pt00



Fax Cover Letter
Name: Bob : Gohu
Company/Department: Sur. Ziin
Fax number: 267-6794 Date: 10/13/03
Total number of pages including cover sheet: 2
From: Jodi Block
From: Jod Block Message: Call if you have questions 441-1206
and the second s
AND THE PROPERTY OF THE PROPER
What's New at the WBA
New WBA Product: Record Retention Guidelines Now Available
A record retention guideline manual to help Wisconsin banks create their own customized record retention policy is
now available for WBA members. The guidelines are divided into five parts: (1) what a record retention policy should contain; (2) electronic versus paper retention of documents; (3) relevant federal and state laws and
regulations with specific record retention requirements; (4) a schedule listing important bank documents and the
minimum period for retention; and (5) two documents from the Federal Financial Institutions Examination Council
(FFIEC) related to record retention. To order your Record Retention Guidelines, you may purchase one to three copies at \$225 each or four or more at \$195 each. You may choose from the notebook or CD-Rom format.
To order, contact WBA's <b>Tiffyn Riese</b> at 608/441-1207, or save time and order online at www.wisbank.com

### Register Today for FinCrime, Protect Your Bank From Check Fraud

WBA is offering its member banks free access to an 11-state FinCrime database through 2003. To register for the free access go to www.fincrime.com. At the web site, banks may submit case information and then receive alerts on crimes in their area. For more information, contact WBA's Kim Kindschi at 608/441-1204 or kkindschi@wisbank.com.







To:

Senate Judiciary, Corrections & Privacy Committee Members

From:

Jodi Bloch, Director-Government Relations

Date:

October 13, 2003

Re:

Support for Senate Substitute Amendments to SB 214

On behalf of the Wisconsin Bankers Association, which represents over 320 financial institutions in Wisconsin, I want to express support for two amendments to SB 214. The amendments allow private property owners including employers to decide for themselves whether or not they want to prohibit customers or employees from carrying a concealed weapon on their property.

Senator Zien should be commended for working with interested parties to come up with a practical solution to resolve this problem that recognizes the rights of property owners, while balancing the right of people to bear arms in Wisconsin. These amendments provide a very workable solution so that the law will be clear for individuals who want to carry a concealed weapon where the boundaries are.

Please support these amendments that allow for a notice posting on private-property. If you have any questions, you may contact me at 608/441-1206.

4721 SOUTH BILIMORE LANS MADISON, WI 53715

P.O. BOX 8880 MADISON, WI 53708-8880

> 608-441-1200 Fax 608-661-9381

nunu wishank.com

To whom it may concern:

My name is Tom Bice, I would like to start by saying that I am 51 years old, I am self employed, I am a Navy veteran, I have never been arrested, and I haven't had a traffic citation since 1974. I feel at this point that we all should recognize that last year, the Assembly has spent a lot of hard hours on this issue. The criminal justice committee voted 10 to 4 on this only after serious, careful consideration.

Forty five states have a law that allows citizens to carry a concealed weapon. That is because it works, it is the right thing to do. No state has ever revoked the law after passing it. This won't change the criminals in our society, they obey the law. Citizens that choose not to be involved with a concealed weapon, will benefit from this law because criminals won't know if that citizen can defend themselves or not. For those of you who don't understand the dynamics and the mentality of this bill please don't let baseless emotion prevent this bill from becoming law.

In the state of Florida, where people have been carrying concealed weapons for over 15 years, the fact that some one has a license or carries a weapon is not a common topic of conversation. Only a small number of license holders carry a weapon consistently. I will point out to you that if some deranged person were to come in that back door and start shooting at us randomly, there is probably not one person in here that could stop the shooter before he gets to you. This is the world that we live in. We must allow stable background checked, trained and licensed citizens to defend themselves.

Law abiding citizen,

Tom Bice N19332 Ziegler Lane Trempealeau, Wisconsin 54661 Phone: 608 539 3172

### Testimony on Proposed Carry Concealed Weapons Bill

My name is Richard W. Myers, and I am the police chief for the City of Appleton, Wisconsin. I have been a police chief for 20 years, and a police officer for 27 years and am a Past President of the Wisconsin Chiefs of Police Association. My purpose today is to discuss the implications of the proposed bill on issuing carry concealed weapons permits on policing in Wisconsin's 6th largest city, Appleton.

Since the mid 1990's, the Appleton-Neenah-Oshkosh metropolitan statistical area has ranked in the top three spots as safest in the nation. Several years, we have been number one. Additionally, there are often five or six Wisconsin MSA's within the top ten national rankings of safest metropolitan areas. Madison, Green Bay, Wausau, Eau Claire, La Crosse, Kenosha...all of these regions rank among the nations safest communities based upon crime statistics. To me, this poses a question....WHY ARE WE CONSIDERING THIS?

Appleton's population is now well over 70,000. Our quality of life is exceptional. The biggest crime issues I hear about day after day from my residents are speeding cars in neighborhoods, loud car stereos, and disorderly behaviors by intoxicated people in our downtown "entertainment district". We average less than one homicide a year in Appleton. Violent crime in our community is an aberration that may get much attention but does not stimulate panic. So I ask....WHY ARE WE CONSIDERING THIS?

Our policing philosophy is that we serve in a partnership with our community, and that we reflect the expectations for quality of life that our taxpayers desire. To do this, we constantly train to use minimal force, and to be mindful of our interactions with citizens. It has been many, many years since an Appleton officer has had to use deadly force, thank God for that, and while our officers do encounter armed offenders it is not common and we apply our professional training and skills to quickly control the situation. So, I ask....WHY ARE WE CONSIDERING THIS?

Over the past several years, our agency, like most in Wisconsin, have been not only maintaining the necessary skills to apply lethal force, but have introduced and practiced an increasing application of less-lethal force. I'd like to briefly address both lethal and less-lethal force in Wisconsin.

First, before we ever equip an officer with deadly force, they must survive a rigorous series of physical and psychological tests. Our stringent hiring process selects the top 1% to be entrusted with the awesome responsibility of depriving citizens of their liberties or using deadly force. Even after hiring, there are weeks of training in academy, then with a supervising officer. Our residents expect and demand this level of preparedness for people to carry weapons...NONE of which is included in the proposal to provide for permits to carry. So, I ask....WHY ARE WE CONSIDERING THIS? IS HAVING UNTRAINED AND UNSCREENED CITIZENS WALKING AROUND THE COMMUNITY ARMED WHAT THE PEOPLE OF WISCONSIN WANT?

Millions of dollars are being spent to develop weaponry that is less lethal than a handgun, rifle, or shotgun. Much of this technology has already been deployed. In Appleton, we have evolved from just carrying a baton, to adding pepper spray, to now having additional resources. We've attained weapons that fire either rubber projectiles, or adaptations to our shotguns that fire "bean bag" rounds. We have successfully deployed these in situations where deadly force was fully justified. In one example, a disturbed person armed with a knife would not surrender. This person would have justifiably been shot and probably killed with a handgun by officers, but instead was stunned by the use of less-lethal rounds and lived to receive the treatment he needed.

Another new tool in our toolkit is the electronic stun device, or TASER. In Appleton, we are deploying the TASER almost monthly, with little or no injury to an offender, where we previously may have had to use an impact weapon like a baton or even a deadly force application. These less lethal devices are saving lives right here in Wisconsin, and reducing the potential need to apply deadly force by police.

In contrast, we now face a flood of untrained, unscreened, and undisciplined persons carrying around deadly force as provided for in this proposed bill. All our work to advance the use of less lethal force by police suddenly becomes secondary to the need to prepare them for frequent encounters with deadly force. I just can't keep from asking....WHY ARE WE CONSIDERING THIS?

Downtown Appleton has become a popular entertainment venue. The hallmark of our community's effort is the new, \$45 million Performing Arts Center. Running along College Avenue for blocks in both directions are dozen after dozen of licensed taverns, restaurants, and nightclubs. Throw in a few thousand young people "cruising" the Avenue on a summer night, and you can see why we deploy a lot of police resources in our downtown. The biggest thing we encounter now are the occasional fistfights outside the front door of a bar....but that may all change when even a handful of visitors are permitted to carry deadly force. This proposed law turns all citizens into potential victims, as it greatly increases the opportunities for offenders to use deadly force.

Proponents of this concept point to Wisconsin as one of a few states left that don't issue any type of permit. I point to Wisconsin being among a handful of the safest states in the nation. Proponents try to link this proposal with the rich tradition of hunting and sport shooting with long-guns in Wisconsin. Let's remember, this is really about giving police powers of deadly force through handguns to whoever wants it, absents those standards police officers must first meet.

I'm not here as a politician, and I don't represent special interest groups, big ticket lobbying organizations, or even a political party. I'm here as someone YOUR constituents has entrusted to try to maintain the public safety....THAT is my agenda. This proposed legislation in its present form is simply bad public policy. Thank you for your attention.

uns/4 A WISKIDS COUNT SPECIAL REPORT anene rate eaths found Firearm deaths page Y earm lajury Re-"A lot of people upy with us for is higher in operates from the operate Eventuelle over Milwauker who Milwauker
who Lilisated the
year Hargarten
Hedrig Hedrig
who did her side
wood address
her produced address
address
address
her produced address
address
her produced address Wisconsin Total White males Firearms most often used in SAIDAY MAY 9, 1995 MANAUKEE JOURNAL SENTING iend accidentally she homicide, suicide I homicide and ods in Wisconsin rairie police say semiautomatic handgun ' was unloaded fired, hitting child in chest 12-year-old p-m, police The sham home on per Chief James Cogg aut Sandarat írše accidentally furday in a Dirk, his and the this and the with several loaded Salar ils said was pro- loaded to hard flow hand grow sales after kills A SURVEY OF PUBLIC OPINION ON GUN POLICY IN WISCONSIN for role in fatal shooting Firearm that recognizes owner could be used by 2000, manufacturer says October day but also implicaanother man as having fig-shots Public defenders BY DAVE DALEY Howard was sentenced on a of the Journal Sentinel staff charge of being a party to first-degree reckless homicide while armed. He pleaded guilty to the shots public designed shots public designed shots and Barry Slagle So-called "smart guns" Moore and Barry Slagle So-called "smart guns" firearms that recognize their tended that the other owners through fingerprints fadio emissions or skin conflictivity—could he available Moore and Barry Slagie contended that the other, ium sentence given killing sparked by over fender bender charge in July. West side boy, 7, Bar owner dies after killed in gun accident gun accident Kenosha man removed After finding weapon in magazine from weapon. drawer, he apparently but ammunition remained tripped with it, was shot his father's house in the BY DAVID COLE Special to the Journal Sentinel BY VIKKI ORT A Kenosha ta vern HRUAY, MARCH 2, 2001 \* WWW.ONVISCONSIN.COM ın suicides high in no cides in the state in accounted for just 11% of suicides, the report found. One of the most re-findings in the report there are high concessi-tion in the concession in the con-cession in the concession in the con-traction in the concession in the con-traction in the con-cession in the cession in the ces Study finds murder rate highest in Milwaukee area idents lost their lives as a result freem natures from 1980 to 1998, the report found — as many The North Woods might mean eace and quiet for many but it has a light rate of firearm sui-The said fire about Wiscound Suburbanites found to be more likely rearm related suicides similar to use firearms to end their lives i rural and urban areas, consi BY GARY RUMMLER County. She said the county suburban population is primar ly white and "suicide is more

Jac in

. Asta from urbai

waher in urban

of the journal Sentinel staff

County suburbs is higher than

The suicide rate in Milwaukee

common in the white popul

### R A FETY M N T NT E N 0 0 E

A Survey of Public Opinion on Gun Policy in Wisconsin

Table of Contents
Acknowledgements
Introduction3
Childhood Violence: A Plague on Society  By William H. Perloff, MD, PHD5
Aiming for Safety: A Survey of Public Opinion
By The Public Policy Forum
Jeffrey C. Browne, President,
Emily Van Dunk, Ph.D., Senior Researcher,
Executive Summary12
Findings
Appendix A - Survey Methodology

For a copy of the Survey questionnaire and detailed survey results see the Council on Children and Families web site www.wccf.org

### Cide

nales Firearms i often user homicide, JUKNAL SENTWE of nomici Thomas in

Wold hovede 2년 (년 (년

itoreath asi
become who
The fris
weaking as
boy's steps
arrands, po
ands Sm on the

Firearm that reco owner could be us 2000, manufacture

finblica. Br Dave Dallo ving fi of the Juneau Seminal s nders hagie & So-called strain pu-other, firearms that recognize likely owners through frager ther. Sadic emissions of skir relating pool of a could be ava



his fø house Supply Bas

658 6(% 550

ı Milwaukee area

people filed by University Wit-consists in 1999 with assistance, the hotological and 12 peoples is



### AIMING FOR SAFETY ACKNOWLEDGEMENTS

*WisKids Count* is a project of the Wisconsin-Council on Children and Families, Inc. and is funded through the generous support of The Annie E. Casey Foundation, the Charles D. Jacobus Family Foundation, the Wisconsin Education Association Council, The Medical College of Wisconsin, Kohl's Charities, We Energies, First Business Bank and Hausmann Insurance.

M. Martha Cranley WisKids Count Coordinator

Art Direction and Design: Michael Martin Design

Printing: Great Graphics! Inc.

### BOARD OF DIRECTORS

Judy Crain, President, Green Bay
Jacquelyn Boggess, Vice-President, Madison
Tonya Brito, Secretary, Madison
Debra Suchla, Treasurer, LaCrosse
Nancy Armbrust, Green Bay
Donald Becker, Madison
Nancy Boutelle, Beloit
Missy Campion, Milwaukee
Rose Dobkoski-Smits, Green Bay
Colleen Ellingson, Milwaukee
Marcia Engen, Appleton
David Ewald, South Milwaukee
Donna Freeman, Green Bay
Larry Hagar, Wausau
Gloria Johnson Powell, Madison

Robert King, Milwaukee
Kia Lee, Milwaukee
Don Maurer, Waukesha
Karl Nichols, Milwaukee
Ben Ortega, Milwaukee
Donald Ott, Pewaukee
William Perloff, Bailey's Harbor
Lon Piper, Eau Claire
Lauren Reed, Manitowoc
Dennis Schultz, Kenosha
Joy Tapper, Milwaukee
Betsy Thomson, Beloit
Brenda Ward, Milwaukee
Marcus White, Milwaukee
Shirley Willams, Beloit

### **COUNCIL MANAGEMENT**

Anne Arnesen, Executive Director Nan Brien, Associate Director Charity Eleson, Associate Director for Programs and Advocacy Tanya Atkinson, Director, Milwaukee Office

WISCONSIN COUNCIL ON CHILDREN AND FAMILIES, INC 16 North Carroll Street, Suite 600, Madison, WI 53703 Phone: 608-284-0580 Fax: 608-284-0583 1442 N. Farwell, Suite 508, Milwaukee, WI 53202 Phone: 414-831-8880 Fax: 414-298-9127

Website: www.wccf.org

Copyright 2003 • All Rights Reserved

No part of this report may be reproduced without permission of
The Wisconsin Council on Children and Families, Inc.

### Introduction

very day in this country, nine children are killed by gunfire - that's one boy or girl every two and one half hours. Here in Wisconsin, 146 children have died as a result of gunfire in the last five years, and many more have been injured or witnessed violence. National studies indicate that for every gun related fatality there are four gun-inflicted injuries.

In 2001, the Brady Foundation gave Wisconsin a rating of C+. Cited as positive factors were: 1) adequate juvenile possession and sales restrictions; 2) the Child Access Prevention law; 3) the ban on carrying concealed weapons; and 4) a 48-hour waiting period for handgun purchases. However, Wisconsin does not have any consumer safety standards; does not require background checks for private sales; and prohibits local municipalities from enacting stricter laws.<sup>ii</sup>

While advocates for gun regulation argue with the gun lobby over the extent to which guns should be regulated for adults, most people in both groups agree that young children should not have access to firearms.

Through a grant from the National Association of Child Advocates and the Annie E.

Casey Foundation, the Council commissioned a survey by the Public Policy Forum of

Milwaukee to assess public opinion on legislative measures that could keep children safe from gun
injury and death. Public opinion surveys can guide policy decisions, by helping state and community
leaders understand public concerns. The objective of this report is to provide a detailed look at the
issue of handgun safety from the perspective of citizens who live in the State of Wisconsin.

This report presents information from the fourth in a series of surveys about handgun safety that have been conducted over the past six years by the Public Policy Forum. The Forum, a nonpartisan, non-profit research organization based in Milwaukee, conducts research on public policy issues.

Aiming for Safety: A Survey of Public Opinion on Gun Policy is intended to amplify the voice of the majority of Wisconsin residents who favor sensible gun policy. A majority of those surveyed support state legislation that does not limit gun sports enthusiasts, yet makes access to guns more difficult for criminals and children. These common sense policies fall into two main categories: 1) restricting access to guns by children; and 2) treating guns like every other consumer product.

This year, Public Knowledge, an independent consulting firm, conducted focus groups on this issue in four cities around the country including Appleton, Wisconsin. Participants overwhelmingly supported laws aimed at keeping children safe from guns. These opinions square with the majority of survey

### icide r higher sconsi

Firearns <del>CLe</del>nusei

aicine

200

ode

M home;

 $Sm_i$ 

ms,

Gun Fact:

nales

According to the
Centers for Disease Control,
the rate of firearm death
for children under 15
is twelve times higher
for kids in the US
than for twenty-five other
industrialized nations
combined.

that record the unit 2000, manufacture

implication of the power Daire of the fourth of the fourth

de boy, 7



sh in n

Milwaukee area psopile died by Greenti in Wisconsin In 1999 270 spiration in 1999 270 sp



CONTRACTOR

of the second and a second sec

ioning source To Are, said

a haranta

Charles Ship

respondents who favor policy changes such as background checks for *all* gun sales (not just sales from licensed gun dealers per current law) and a continued ban on carrying concealed loaded guns in Wisconsin. In addition, most focus group participants were surprised to learn that no consumer safety standards exist for guns made in the U.S.

### Gun Fact:

The American Academy of Pediatrics recommends that guns be removed from homes with children. Yet, studies estimate that less than 40 percent of households with children and guns, keep their guns locked and unloaded.

Guns, like prescription drugs, insecticides and many household cleaners, are inherently dangerous. The Food and Drug Administration (FDA) regulates medications; the Environmental Protection Agency (EPA) tests chemicals to make certain that they are safe for the environment. Even toys are regulated to make certain they don't have small parts that could present a hazard for children [Consumer Products Safety Commission (CPSC)]. Yet, the federal government does not regulate guns. Estates, however, are getting into the act. In several states, the Legislature and Attorney General have implemented gun safety standards that must be applied to all sales of firearms in their states. For example, Massachusetts requires pistols sold in the state to have either a magazine disconnect safety or a chamber loaded indicator to prevent unintentional shootings.

In addition to the survey results and analysis, we begin this report with an essay by Dr. William Perloff, entitled "Childhood Violence: A Plague on Society." Dr. Perloff, a pediatrician, is the Chair of the Wisconsin Child Fatality Review Team, the Wisconsin Emergency Medical Services for Children Advisory Board and is a member of the WCCF Board of Directors. Dr. Perloff discusses the profound effect that violence has on children. Whether as victims or witnesses, children are harmed cognitively, emotionally, and developmentally, according to Dr. Perloff.

This year, rather than publishing our annual data book covering a broad array of issues affecting children, we have chosen to focus on several areas of child well-being in Wisconsin. This report is the fourth in a series of WisKids Special Reports that focus on specific issues for children in our state. Children's Mental Health, From Parenting to Policy Making was published in December. The first, Affordable Housing, a Crisis for Wisconsin Families, was released in May 2002. Standardized Testing. One Size Fits All? was published in October 2002.

For detailed survey results and the survey questions please see the Wisconsin Council on Children and Families web site www.wccf.org.

Sendy finds

From 1996 to 2000 there were 66 firearm suicides, 60 firearm homicides and 16 unintended firearm deaths to children under the age of 18. Data are from the Firearm Injury Prevention Center at the Medical College of Wisconsin.

<sup>ii</sup> Brady Campaign to Prevent Gun Violence, Web Address: http://www.handguncontrol.org/

iii Making a Killing, the Business of Guns in America, Tom Diaz, The New Press, 1999.

iv Targeting Safety, How State Attorneys General Can Act Now to Save Lives, Center to Prevent Handgun Violence, 2001

### **Childhood Violence:** A Plague On Society

WILLIAM H. PERLOFF, M.D., Ph.D.,

### Introduction

hildhood violence is endemic in our society, constituting a major public health problem. Children experience violence in many forms: as witnesses of domestic and community violence, as victims of physical and sexual abuse, or as participants in interpersonal violence or attempted suicide. Violent injury and death due to altercations between family members and acquaintances occur far

more often than from criminal activity by strangers. When coupled with firearms, the violence assumes its most lethal form. The mass school shootings in Columbine and other communities are only the tip of a huge iceberg. More than 4,000 children and adolescents under 20 years of age are victims of firearm-related death annually in the United States. Indeed, more childhood firearm-related deaths occur in the U.S. than in the other 25 most prosperous nations combined.

### Effects of Violence

Violence has both direct and indirect effects on children and their development, ranging from death to injury and physical and emotional disability. It is clear that violent behavior has its antecedents in early childhood, the effects of which persist into adolescence and beyond. Mortality is the most dramatic and readily measurable consequence, and firearms are the usual cause. Approximately 100 Wisconsin infants, children and

adolescents from birth to 19 years of age die from inflicted violence annually. Nearly one-half of these are due to homicide; most of the rest are due to suicide in the adolescent age group. Males are the victims of violent death in childhood more than 80 percent of the time, with firearms involved in almost 90 percent of the homicides and more than 75 percent of the suicides. The homicides are perpetrated primarily with handguns. Firearm-related homicide is the leading cause of death for African-American males from 15 to 19 years of age in Wisconsin and nationally. Teenage boys in all racial and ethnic groups are more likely to die from gunshot wounds than from all natural causes combined.

Suicide by adolescents is most often an impulsive act, reflecting the volatile emotions in this stage of life. Twenty percent of Wisconsin high school students admit to having seriously considered suicide,

## icider

nales Firearms often user ama anal homicide at hemici #thods in Wold boyene

The mass school shootings in Columbine and other communities are only the tip of a huge

that reco Ould be u Hundaction es intime iceberg.

un accid

and nine percent claim to have attempted it. Suicide attempts involving firearms are successful 91 percent of the time, denying a chance to reconsider. This contrasts to the 23 percent mortality from attempts involving drug overdoses.

It is estimated that there were 192 million firearms in the U.S. in 1994, 65 million of which were handguns, and 127 million were long guns. Fifty-five percent of handgun owners report leaving the guns loaded; many leave them loaded and unlocked. Gun ownership is a risk factor for firearm death in the home. A gun in the home is 37 times more likely to be used in a suicide and nearly five times more

likely to be used in a criminal homicide than in self-defense. Suicide is five times and homicide three times more common in homes with guns than without.

According to the 2001 Wisconsin Youth Risk Behavior Survey, 46 percent of high school boys had carried a weapon in the previous month; eight percent had carried a gun (exclusive of hunting) Family and friends are the primary sources of guns for young people; only five percent have asked someone else to purchase a gun for them from legal or illegal sources. The significance of the availability of handguns is illustrated by the differences in assault and homicide rates in two sister cities: Vancouver, British Columbia, and Seattle, Washington. The much lower rate of assault and homicide in Vancouver has been attributed to regulation of the availability of handguns there.

Approximately five unintentional childhood deaths due to firearms occur annually in Wisconsin. A typical scenario is that of an unsupervised toddler or young child discovering a loaded handgun and killing himself or a playmate while exploring the new "toy." In one recent study, more than three-fourths of eight to 12 year old boys who found a real handgun in a drawer handled the weapon. Approximately half of them pulled the trigger, despite having had gun safety instruction at some time prior to the study.

For every firearm-related death, there are between four and five nonfatal gun-related injuries. Among children under 15 years of age, the preponderance of injuries is unintentional. Two-thirds of the injuries in the 15 - 19 year old group are due to assault. Approximately one-half of injuries are severe enough to require admission to the hospital. Physical sequellae range from the trivial to profound disability. The number of individuals left paralyzed by a bullet each year is comparable to the total number paralyzed due to the polio epidemic of the 1950s. Psychological effects include anxiety and persistent symptoms of post-traumatic stress disorder (PTSD). Violent injury tends to recur in more than 40 percent of cases, with a five-year mortality of 20 percent in urban settings.

As witnesses to violence, children are harmed cognitively, emotionally, and developmentally. Furthermore, exposure to violence and victimization are strongly associated with subsequent violent

Suicide
is five times
more likely
and homicide
three times
more common
in homes
with guns
than without.

later of the place

Me boy king

house dalle in

in depotation. Transc assess III Julie 1966



behavior by those exposed. Exposure to violence in TV shows, video games and movies also can lead to increased aggressive attitudes, values, and behavior in children. Studies of the effects of incessant TV violence on children suggest that they may: 1) become immune to the real horror of violence;

- 2) come to accept violence as a way to solve problems; 3) imitate the violence they observe; and
- 4) identify with victims or victimizers in unhealthy ways.

It is estimated that the mean medical cost per gunshot injury is approximately \$17,000. In 1994 in the U.S., this translated to \$2.3 billion in lifetime medical costs, of which almost one-half was paid by U.S. taxpayers. This estimate did not include the much greater economic cost of lost productivity for those who died or became permanently disabled. Based on an estimated 450 childhood gunshot injuries to Wisconsin children, the direct medical costs are approximately \$7.7 million. The true costs to society are, of course, much greater.

### Principles, Priorities and Recommendations

Youth violence can and must be prevented. The complex and pervasive nature of firearm-related violence in our society makes it clear that a comprehensive, broad-based approach is needed. The data discussed above suggest that at least three principles should underlie attempts at solutions:

- Important long-term social changes that lead to reduced childhood exposure to violence are essential. Short term approaches such as building more prisons for violent offenders will not solve the problem.
- 2. Involvement of the entire community is required, from individual families to schools to public health and social service agencies to health and mental health professionals to child and community advocates to law enforcement and the justice system to the political leadership to the media. A concerted effort from all segments of society is needed to improve the safety and wellbeing of all children and youth.
- 3. Inappropriate access of children and adolescents to firearms, especially handguns, is an essential component of any approach to reduce the unconscionably high firearm-related childhood mortality rate in Wisconsin and the United States. It is clear that intentional firearm use by adolescents, whether for assault or suicide, is impulsive, and unintentional use is not susceptible to training.

Translating these principles into action requires establishing specific priorities from which actions can flow. A major resource for guidance in mobilizing community efforts is the

## Males Firearms often used homicide, all homed sethods in 2000 21 Oct boy de howers the fire working of homicide work while howers while working all homes and homes and homes and homes and howers while howers working all homes and homes

Youth violence can and must be prevented. The complex and pervasive nature of firearm-related violence in our society makes it clear that a comprehensive, broad-based approach

is needed.

his i

that recor

ould be u inufacture

uld ho ava

(Miwankee 3 rea

Company of the same of the sam

1210

Commission for the Prevention of Youth Violence (CPYV). Funded by the Robert Wood Johnson Foundation, CPYV is composed of representatives from medical, nursing, psychiatric, public health and governmental constituencies. Based on extensive review of the literature and hearings involving scores of witnesses from all segments of the community, the CPYV has identified seven key priorities for reducing youth violence. These are summarized below and quoted in part, with some modifications to

adapt them to a statewide focus.

### Priority 1: Support the development of healthy families.

Violence prevention begins in the home. Children exposed to violence, either as witnesses or victims, are at risk for committing violence themselves. Basic support includes affordable housing, access to health care, employment, quality day care, quality education, and safe neighborhoods. Specific focus must be directed at teenage parents.

### Priority 2: Promote healthy communities.

Communities exert powerful influences on the ability of families to raise healthy children. Healthy communities support healthy families,

### Priority 3: Enhance services for early identification and intervention for children, youth, and families at risk for, or involved in violence.

Coordinated, community-wide programs and services that are able to identify and

intervene as early as possible to prevent violence in at-risk families and individuals must be available.

### Priority 4: Increase access to health and mental health care services.

These services can play an important role in violence prevention (preferable) and treatment.

### Priority 5: Reduce access to and risk from firearms for children and youth.

It is essential to eliminate easy and unsupervised access to firearms by children and youth, improving firearm safety, and creating a community environment that supports nonviolent solutions to conflict.

### Priority 6: Reduce exposure to media violence.

Parents and the media industry must be responsive to the extensive evidence documenting the strong, pervasive, and deleterious effects of media violence on children.

### Priority 7: Ensure state and national support and advocacy for solutions to violence through research, public policy, legislation, and funding.

Clearly the problem of violence transcends the ability of individual communities to solve, without the commitment at the state (and national) level for funding and support of coordinated and comprehensive programs.



idomatic ham hiding child ir

> overs baja oversk

LUNG R

Communities
exert powerful
influences on
the ability of
families to
raise healthy
children.
Healthy
communities
support
healthy families.



armed. He pe





town or old appear

The two departments 

SOMETHINGS. ating disciplinates

The boy box The bound against the 

THE PROPERTY OF is supering parties.

the same and the same

MANAGE CHANGE

### ets 45 year ole in fatal

Howard Mile Minnes Species of popular a trans 0.0253 Postaley design resided andress server server 34 MARIN CAPACIDE PER JUJA

man removed from weapont nition remained

Ť.

Javin Cous EFFE BUILDING PRINTERS A REMODER OF THE MAI

Study finds I ed suicides similar and urban areas The state of the s

### NG FOR

### References Cited

Campbell C, Schwarz D. Prevalence and impact of exposure to interpersonal violence among suburban and urban middle school students. Pediatrics. 1996;98:396-402.

Federal Bureau of Investigation. Crime in the United States, 1996: Uniform Crime Reports. Washington, DC: Government Printing Office; 1997.

National Center for Health Statistics Annual Mortality Tapes, from the Centers for Disease Control, National Center for Injury Prevention and Control, WISQARS system. Data available for 1981 through 2000 at www.cdc.gov/ncipc/

Centers for Disease Control and Prevention. Rates of homicide, suicide and firearm-related deaths among children - 26 industrialized countries. MMWR Mrob Mortal Wklv Rep. 1997;46:101-105.

American Academy of Pediatrics Task Force on Violence. The role of the pediatrician in youth violence prevention in clinical practice and at the community level, policy statement. Pediatrics. 1999;103:173-181.

Tolan PH, Gorman-Smith D. Development of serious and violent offending careers. In: Loeber R, Farrington DP, eds. Serious and Violent Juvenile Offenders: Risk Factors and Successful Interventions. Thousand Oaks, Calif: Sage Publications; 1998:68-85.

Lansford JE, Dodge KA, Pettit GS, et al. A 12-year prospective study of the long-term effects of early child physical maltreatment on psychological, behavioral, and academic problems in adolescence. Arch Pediatr Adolesc Med. 2002;156:824-830.

Centers for Disease Control and Prevention. Firearm-related deaths and hospitalizations - Wisconsin, 1994. MMWR, Morb Mortal Wkly Rep. 1996;45:757-760.

Wisconsin Research Survey Laboratory. 2001 Wisconsin Youth Risk Behavior Survey. Madison, WI: Wisconsin Department of Instruction; 2002.

Karlson GA, Hargarten SW. Reducing Firearm Injury and Death: A Public Health Sourcebook on Guns. New Brunswick, NJ: Rutgers University Press; 1997.

Annest JL, Mercy JA, Gibson DR, Ryan GW. National estimates of nonfatal firearm-related injuries: beyond the tip of the iceberg. JAMA. 1995;273:1749-1751.

Cook PJ, Ludwig J. Guns in America: A National Survey on Private Ownership and Use of Firearms. Bethesda, MD: National Institute of Justice; 1997.

Kellermann A, Reay DT.. Protection or peril? An analysis of firearm-related deaths in the home. N Engl J Med. 1986;314:1557-1560.

Kellermann AL, Rivara FP, Somes G, et al. Suicide in the home in relation to gun ownership. N Engl J Med. 1992;327:467-472.

Kellermann AL, Rivara FP, Rushforth NB, et al. Gun ownership as a risk factor for homicide in the home. N Engl J Med. 1993;329:1084-1091.

Sheley J, Wright H. High school youths, weapons, and violence: a national survey. Research in Brief. Washington, DC: National Institute of Justice; US Department of Justice; October 1998.

Sloan KJ, Kellermann AL, Reay DT, et al. Handgun regulations, crime, assaults, and homicide: tale of two cities. N Engl J Med. 1988;319:1256-1262.

Killias M. International correlations between gun ownership and rates of homicide and suicide. *Can Med Assoc J.* 1993;148:1721-1725.

Jackman GA, Farah MM, Kellermann AL, Simon HK. Seeing is believing: What do boys do when they find a real gun? *Pediatrics*. 2001;107:1247-1250.

Powell ED, Jovtis E, Tanz RR. Incidence and circumstances of nonfatal firearm-related injuries among children and adolescents. *Arch Pediatr Adolesc Med.* 2001;155:1364-1368.

Cook P, Lawrence BA, Ludwig J, Miller TR. The medical costs of gunshot injuries in the United States. *JAMA*. 1999; 282:447-454.

Marcell DR, Melzer-Lange MD. Project UJIMA: working together to make things right. Wis Med J. 2001;100(2):22-25.

Fein JA, Kassam-Adams N, Gavin M, et al. Persistence of posttraumatic stress in violently injured youth seen in the emergency department. Arch Pediatr Adolesc Med. 2002;156:836-840.

Poole GV, Griswold JA, Thaggard K, Rhodes RS. Trauma is a recurrent disease. Surgery. 1993;113:608-611.

Weisbeski Sims D, Bivins BA, Obeid FN, et al. Urban trauma: a chronic recurrent disease. J Trauma. 1989;29:940-947.

Osofsky JD, ed. Children in a Violent Society. New York, NY: Guilford Press; 1997.

Durant RH, Pendergrast RA, Cadenhead C. Exposure to violence and victimization and fight behavior by urban black adolescents. *J Adolesc Health*. 1994;15:311-318.

American Academy of Pediatrics, American Academy of Child and Adolescent Psychiatry, American Psychological Association, American Medical Association. *Joint Statement on Impact of Entertainment Violence on Children*. Washington, DC: Congressional Public Health Summit; July 26, 2000.

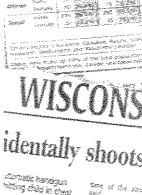
American Medical Association. Physician Guide to Media Violence. Chicago, IL: American Medical Association; 1996.

Commission for the Prevention of Youth Violence. Youth and Violence. Medicine, Nursing, and Public Health: Connecting the Dots to Prevent Violence. Chicago, IL: American Medical Association; 2000.

American Academy of Pediatrics Committee on Injury and Poison Prevention. Firearm-related injuries affecting the pediatric population. *Pediatrics*. 2000;105:888-895.

### licide r nales Firearms : often user SINA SINING homicide of homici Methods In 200 Horvally sail The bis boy's steple ettyuda, po NA IN Ω Fiream that recoowner could be us 2000, manufacture implication wing w BY DAVE DALLY of the Journal Sonatrol of DESCRIP Surgalled "aman gu 前海南部 dagic on-caused smart gue other, firearms that recognize through finery likely owners through finery addicentistens or said further could be available to annual could be available. house

Milwankee area people that the people that the



Ting chibs in ches de trians around trus-

iven

ander

man ref

from V

nition f

DAVIDG

the journe

inter in urban

MANAGER PROPERTY

The two class course

was sentenc

Francis and H.

ets 45 year ole in fatal

The nonpartisan, nonprofit **Public Policy** Forum of Milwaukee conducted telephone interviews in May 2002 with a representative sample of 600 adult residents of Wisconsin.

### Aiming for Safety: A Survey of Public Opinion on Gun Policy

THE PUBLIC POLICY FORUM JEFFREY C. BROWNE, PRESIDENT EMILY VAN DUNK, Ph.D., SENIOR RESEARCHER

### **Executive Summary**

n order to measure public opinion about handgun safety in Wisconsin, the nonpartisan, nonprofit Public Policy Forum of Milwaukee conducted telephone interviews in May 2002 with a representative sample of 600 adult residents of Wisconsin. (The survey methodology is explained in Appendix A.) The survey findings offer the following important insights as Wisconsin policymakers consider methods of protecting both the rights and public safety of Wisconsin families and their guests.

- Changes in the Law. People want their legislators to take up handgun safety in the next session, and when they do, people want to see an array of changes. A majority of Wisconsinites consider themselves generally in favor of gun control. They support a long list of potential changes in state laws related to handguns, including trigger locks, licensing, registration, manufacturing safety standards and loaded-weapon indicators. However, most people are opposed to measures that would ban handguns entirely or make them easier to obtain.
- The Politics of Handguns. Seven of every 10 Wisconsinites wants handgun safety to get legislative attention, and voters are more likely to vote for candidates who support handgun regulation.
- Consumer Safety. Just as there are laws saying all new cars need safety features such as seat belts, most Wisconsin residents believe there should be laws saying handguns need to have safety features.
- Is Perception Reality? Most Wisconsin residents do not believe that handguns deter violence. Fewer than 30 percent agree that the presence of a handgun in the house is likely to deter criminals or that women who own handguns are safer from violence than women who don't.

- Causes of Gun Violence. The most often cited causes of handgun violence are gangs and drugs. Even so, people believe several other factors are related to handgun violence, especially improper storage of handguns, lack of training in proper use of handguns, the media and domestic violence.
- *Gun Ownership Rising*. Gun ownership appears to have increased significantly, with 50 percent of households owning a shotgun, up from 38 percent in the late 1990s. Currently, 26 percent of households have handguns, up from eight percent in 1997.

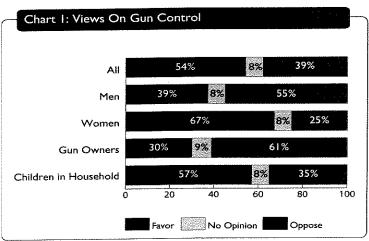
### **Findings**

The survey sought information about public opinion regarding a range of topics related to handgun safety in Wisconsin. Following are the topics and the findings. Comparative results are presented in cases where questions were similar to questions that have been asked in previous statewide surveys. Unless otherwise noted, the numbers in the tables are percentages.

### Public Perception about Changes in the Law

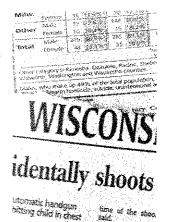
A majority of Wisconsinites consider themselves generally in favor of gun control, although the percentage that do has narrowed somewhat in recent years, from 60 percent in 1997 to 53 percent in 2002. Those opposed to the general concept of gun control have increased from 31 percent to 39 percent in that same period, with a deep division on the basis of gender. (Women overwhelmingly favor gun control and a majority of men oppose it.)

Overall, on a scale from one to 10, with one representing weak feelings about the issue and 10 representing the strongest feelings, those surveyed rate the issue a 7.5 on average, indicating fairly strong feelings. Gun-control opponents rate their feelings 7.6, compared to 7.4 for proponents.



Women
overwhelmingly
favor
gun control
and a
majority
of men
oppose it.

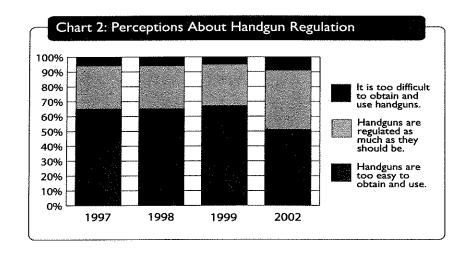
often use DIBA DANA fream that me CHARLES COULD be to AND TRANSPORTER 24 (272 2812) Chillian General Section Same and the same of the same STATES AND STATES The state of the s #Motiving. Option beauty N.S. house Milwaukee area production and is accurate in win sometiments and are uniquely like



When it comes to the specific issue of handguns, regardless of their position on gun control in general, Wisconsinites tend to say they are satisfied with the current Wisconsin state laws, and dissatisfaction with current law has declined - from 34 percent dissatisfied in 1997 to 23 percent in 2002. On the other hand, a narrow majority of respondents (51%) believe that handguns are currently too easy to obtain and use. That compares to a minority (36%) who believe handguns are regulated about as much as they should be and just four percent that think handguns are over-regulated. As is often the case with questions involving handguns, women are much more likely than men to favor changes in the

law. However, the perception that handguns are too easy to obtain and use has declined from a high of 67 percent in 1999, to just over 50 percent in 2002.

old intend aroun The St. Ave. majority S Syear-aid of Stend seco rai zuas, inci respondents favor a long list of potential changes in state laws related to handguns.



men removed iron veanon nition remained 'n DAVID COLE the locations sentend A Kenesha ta High

Study finds I

ed suicides similar nd urban areas

ther in urban

NET?

The majority of respondents favor a long list of potential changes in state laws related to handguns, including trigger locks, licensing, registration, manufacturing safety standards, and loaded-weapon indicators. However, most people are opposed to measures that would either ban handguns entirely or make them easier to obtain.

Respondents were asked whether they favor or oppose each of 18 specific changes in policy regarding handguns. These are the potential changes in order of the percentage of respondents favoring the change:

- Require background checks for buyers at gun shows. (89%)
- Require firearms dealers to provide trigger-locking devices with all handgun purchases. (86%)
- Require handguns to have safety locks on them. (83%)
- Require new guns sold in Wisconsin to have built in safety locks. (81%)

- Require people interested in owning a handgun to pass a state test. (77%)
- Require that all handguns have indicators showing whether they are loaded. (77%)
- Require handgun manufacturers to submit models of their handguns to state laboratories to test for compliance with safety standards. (76%)
- Require handgun owners to purchase locks for their handguns. (74%)
- Require long guns to be locked. (71%)
- Require people who already possess a handgun to pass a state test. (58%)
- Create a state agency to set safety standards for the manufacture of handguns. (57%)
- Require the owners of handguns that do not meet state safety standards to surrender the handguns to state authorities. (51%)
- Require a police permit to buy a gun. (45%)
- Prevent the state of Wisconsin and local governments from suing firearms manufacturers. (42%)
- Increase taxes on handgun ammunition. (38%)
- Require communities to provide a safe place to store guns. (37%)
- Allow citizens of Wisconsin to carry concealed weapons. (27%)
- Ban all handguns in the State of Wisconsin. (13%)

Background checks and trigger locks are favored by more than eight of 10 survey respondents. In addition, several other policy initiatives receive majority support including requiring individuals interested in owning a handgun to pass a state test, requiring that all handguns have indicators showing whether they are loaded and

requiring handgun manufacturers to submit models of their handguns to state laboratories to test for compliance with safety standards. However, requiring permits, increasing taxes, and especially banning all handguns were favored by only a small minority of those surveyed.

## icide raining from the second second

Sma guns' police on the v

Firearm that recocowner could be us 2000, manufacture

Background checks and trigger locks are favored by more than eight of ten survey respondents.

Pave Dalsi road Scenaric gu 'Semari gu t' recogniza ugh enger rans or skir oudd be ave

Milwaukee area



Opinion on these issues has remained remarkably steady over the past six years. No issue changes from receiving majority to minority support. In addition, even a small minority favor banning handguns, 13 percent versus 22 percent in 1999.

utomatic hand hitting child in

old blend area hre tald.

hooling occided the Averaged to the Averaged t

lis 9-year-old g friend were w rel guns, inche

**Opinion on** these issues has remained remarkably steady over the past six years.

### Chart 3: Support For Handgun Policy Changes 1999 2002 100% 80% 60% 40% 20% 0% Require Require Require Ban all Create an Require handguns handgun handgun handguns agency to background safety makers set safety checks for safety class. to comply State of standards buyers at with safety locks. Wisconsin. gun shows. standards. handguns.

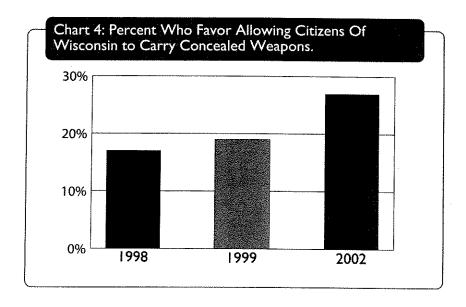
### ets 45 year ole in fatal

Howard was sentenc charge of being a party degree reckless homici Ven 04 armed He pleaded gui charge in July.

man removed Ã from weapon. nition remained DAVIO COCE the Journal Sentinel A Kenosha ta Yarar, Mai

Study finds I ed suicides similar nd urban areas, ther in urban

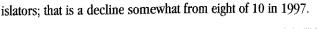
Legislation allowing individuals over 21 to obtain licenses to carry concealed weapons was introduced in this last session. Public support for this effort remains low, but has grown slightly since 1999.

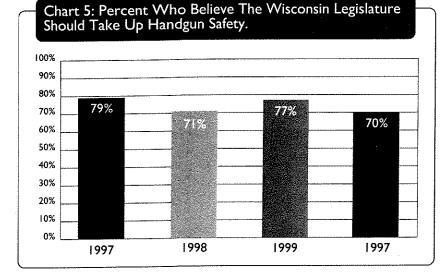


### The Politics of Handgun Safety Legislation

Although a variety of legislative actions relating to handguns enjoy widespread support among Wisconsinites, whether that intent can be translated into tangible action is another question. In each of the four surveys that we have conducted on handgun safety over the past six years, we have found consistently high support for having the Wisconsin legislature take up the issue of handgun safety. Overall, 7 of every 10 Wisconsinites want the issue to get the attention of their state leg-

islators: that is a decline somewhat from eight of 10 in 1997.





As in previous years, women are most likely to support legislative work on this issue. Although both genders favor legislative action, 77 percent of women consider it a priority compared to 61 percent of men. Handgun owners are nearly evenly divided on the question, with 50 percent believing the legislature should take up this issue. For people who do not own guns, 77 percent favor legislative action.

### Ge en service de la constitución de la constitución

In each of the four surveys that we have conducted on handgun safety, we have found consistently high support for having the Wisconsin legislature take up the issue of handgun safety.

en user nicide, sit homici stock in sock side (SIII)

that reco

ANT DALES

Small Su mich finger mich fing

Table 1.

Percent who believe the Wisconsin legislature should take up issue of handgun safety by selected characteristics.

	Total	Male	Female	Gun Owner	Handgun Owner	Non-Gun Owner	Favor Gun Control	Oppose Gun Control
Yes	70	61	77	57	50	77	84	52
No	24	33	16	36	46	17	11	41
Don't know/refused	6	5	7	7	5	6	5	7

de boy, 7 un accid



Our survey research suggests that residents of Wisconsin are more utomatic han hitting child i likely than not vid friend 200 to vote for Cre said hooring occurs 19th Ave., sall tea Harvath. candidates is 9-year-old who support friend were ral guns, inch handgun regulation.

A scanning of 2001 legislative proposals indicates that bills involving handguns have centered on opposition to handgun controls. Among these are: expansion of conceal and carry laws; granting of immunity from civil liability for any action brought by an individual or group for an injury or death caused by a firearm; and prohibiting governmental units such as cities or school districts from bringing a lawsuit against a person who manufactures or sells handguns. Specific legislation dealing with handgun safety such as trigger locks or licensing were not introduced in the 2001 legislative session.

Nonetheless, our survey research suggests that residents of Wisconsin are more likely than not to vote for candidates who support handgun regulation. Approximately 64 percent of all those surveyed said they would be more likely to vote for a candidate that supported licensing requirements for handgun owners. Even amongst handgun owners, about one-third would be more likely to vote for a candidate that supports licensing.

### ole in fatal

CONTRACT.

ED 3

Howard was sentence charge of being a party degree reckless homic wen oy ∋nder armed. He pleaded gui charge in July

after

man removed from weapon. nition remained

DAVID COLF the Journal Sentinel A Kenosha tayertay, Mal \*

11

Study finds I ed suicides similar

### Table 2. If your state legislator expressed support for requiring all individuals who want to own a handgun to pass a state mandated licensing requirement, how would it affect your vote? Would it make you much more likely, somewhat more likely, somewhat less likely or much

less likely to vote for the person?

	Total	Male	Female	Gun Owner	Handgun Owner	Non-Gun Owner	Favor Gun Control	Oppose Gun Control
Much more likely	30	21	36	11	13	39	39	15
Somewhat more likely	34	25	41	25	18	38	44	19
Somewhat less likely	18	21	16	24	24	15	9	29
Much less likely	17	30	9	37	44	7	6	34
Don't know/refused	2	3	1	3	2	2	3	2

Even so, opponents of gun regulation tend to be more adamant about their views on the subject. Handgun owners and men are more likely than non-owners of guns, women and proponents of gun regulation to believe a candidate's stand on handgun regulation is important. For example, 57 percent of handgun owners, compared to just 31 percent among people who do not own guns, responded on the survey that a candidate's position on handgun regulation is "very important." Clearly gun control opponents, gun owners and men think they have more of a vested interest in this issue and are more likely to pay attention to this issue during election time.

Table 3. How important is a candidate's position on handgun regulation when you decide how to vote in a state legislative election? Is it a very important factor, somewhat important or not at all important?

	Total	Male	Female	Gun Owner	Handgun Owner	Non-Gun Owner	Favor Gun Control	Oppose Gun Control
Very important	36	44	29	44	57	31	30	46
Somewhat important	51	42	58	44	33	55	58	43
Not at all important	12	11	12	11	10	12	12	11

Ultimately, of course, the majority among the public does not decide issues such as handgun legislation. The minority who vote does. Therefore, our analysis compared the responses of likely voters with responses to those less likely to vote in the upcoming November election. Because surveys consistently show that many Wisconsin residents who intend to vote do not actually do so, likely voters were limited to those who responded that they are "absolutely certain" to vote in the November election.

The survey found that likely voters, taken as a whole, tend to resemble the views of gun owners more than they resemble the general population. For example, even though 53 percent of Wisconsinites favor the general concept of gun control, just 41 percent of likely voters do. Among people less likely to vote, 60 percent favor gun control. Similarly, a minority (41% of people who said they are absolutely certain to vote believe that handguns are too easy to obtain and use; that compared to 58 percent of people less likely to vote.

When it comes to specific legislation, most likely voters favor a wide range of potential legislation that would restrict access to handguns, but they are somewhat less likely to favor such measures than is the general population. For example, 68 percent of likely voters favor requiring people interested in owning handguns to pass a state test; although that represents a solid majority, the percentage favoring the measure is much higher (84%) among people less likely to vote. Conversely, likely voters are much more likely (35%) to support allowing citizens to carry concealed weapons than are less likely voters (21%).

This analysis also reveals why legislative candidates may be reluctant to take a stand on handguns despite broad public support for doing so. When asked how a legislator's support for handgun licensing would affect their votes, 43 percent of likely voters said it would make them less likely to vote for the candidate. Among the group of respondents who are less likely to vote in November, the

### 

Males Firearms:
often user
homicide,

Wold boyses

Horvath se known who had to be seen who had to be seen to be seen

Sm: Uns'

evects in

When it comes to specific legislation, most likely voters

favor a wide range of potential legislation that would

access to handguns.

restrict

ice Inc

that recor build be us nufacture

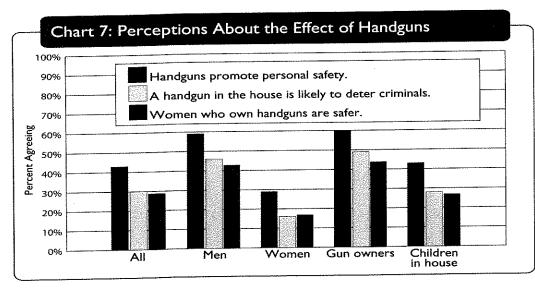
AVE DALLY nel Senterol (

smart gu Frecogniza Igh finger Ins or skir Juld he ava

Cid.

his fa house

Milwankee area as people sted by Ernario in Missing the by Ernario in Missing the steel of the s



Those surveyed also differ on other perceptions about handguns, their availability and their effect on society. Most people do not believe that gun violence is getting worse in their communities or that handguns can be easily obtained. However, the majority perceives handgun violence as an issue that extends well beyond urban borders; just 29 percent in the survey agreed with the statement: "Handgun violence is mostly an urban issue." A larger percentage, 43 percent, agree that

handguns promote personal safety, but a slightly higher percentage, 46 percent,

disagree.

Despite the division of opinion overall, there are two concepts related to handguns that resonate across the demographic spectrum. When those surveyed were asked whether they agreed or disagreed with nine separate statements, the following two resonated with survey respondents:

- "Bearing a firearm is an American right." Three-fourths of those surveyed agreed, including the majority of women, non-gun owners and all other demographic groups.
- 2. "Just as there are laws saying all new cars need safety features such as seat belts, there should be laws saying handguns need to have safety features." Of respondents, 83 percent agreed, including the majority of men, handgun owners and all other demographic groups.

## COCCIO

Most people
do not
believe
that gun
violence
is getting
worse in
their
communities
or that
handguns
can be easily
obtained.

that recondulate the transfer of the transfer

Milwaukee area



ven

nder

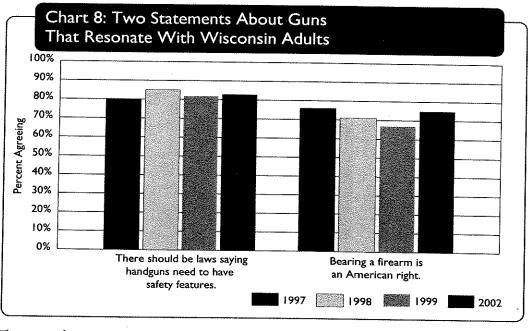
man ref

from va

DAVIDCE

the lourn

AKE



The extent of agreement on those two fundamental ideas has remained steady over the past five years. However, other perceptions about handguns have changed somewhat in Wisconsin since the late

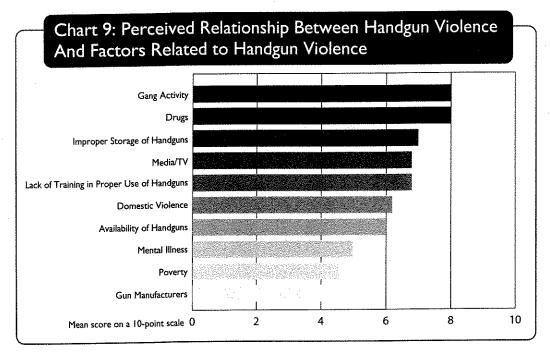
1990s. The percent of those surveyed who agree that handguns promote personal safety and deter criminals, while still in the minority, has increased somewhat since 1997. And the percent that disagree that women who own handguns are safer has declined from 68 percent to 56 percent.

Other perceptions about handguns have changed somewhat in Wisconsin since the late 1990s.

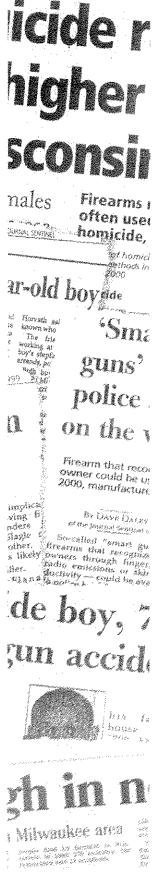
### SUICE Study finds 1 ed suicides similar \$ nd urban areas, inter in urban

### The Causes of Handgun Violence

Wisconsinites tend to perceive that handgun violence correlates more strongly with illegal drug and/or gang activity than with any of a number of other possible factors, although people believe there are several other important factors related to handgun violence as well. Also scoring high among causes of handgun violence: improper storage of handguns, lack of training in proper use of handguns, the media and domestic violence. By contrast, poverty, mental illness and gun manufacturers were less likely to be blamed for handgun violence.



Interviewers read a list of 10 possible factors that might be related to handgun violence to survey respondents. Those surveyed were asked to rate each of them on a scale from one to 10, with one meaning the factor was not at all related to handgun violence and 10 meaning it was one of the most important factors. On average, drugs and gang activity each scored an eight on the 10-point scale. Women and people who do not own guns rated both somewhat higher than did men and gun-owners. Factors also scoring high (between six and eight on average) were those relating to gun handling and training as well as domestic issues. Poverty, mental health issues and gun-makers scored an average of five or below.





time of the shoo

The two classmates

utomatic handgun hitting child in thest

the boys thous taken all the built handgun when the fire gun's magazin bulled temained in it Horvath said. old felend around 12:50

hooting occurred at a 19th Ave., said Pollee tes Horvatie is 9-year-old bruise; inlond were playing rai guns, into friends and the both for

MILWAUKEE IOURNAL SE

ets 45 year ole in fatal

iven 3\ ender

Howard was sentene charge of being a party degree reckiess homici armed He pleaded gui charge in July-

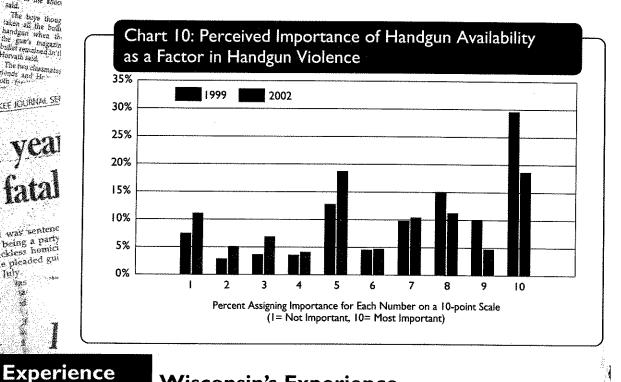
wner

man ret with handguns from W nition n divides DAVIDO Wisconsin the journe into roughly two equal

groups: those who have fired a handgun and those who have not.

### MING FOR SAFETY

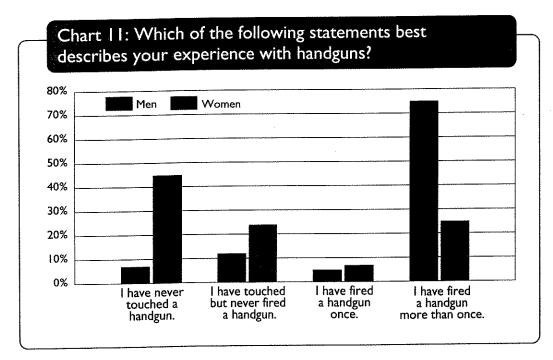
Perceptions about the importance of access to handguns as a factor in handgun violence differ among men and women and have changed in recent years. Women tended far more than men to see the availability of handguns as a key factor in violence; 45 percent of women rated handgun availability an eight or above, compared to just 25 percent of men. When the identical question was asked in 1999, Wisconsinites of both genders were much more likely to relate handgun access to handgun violence. In 1999, 55 percent of respondents rated availability of handguns an eight or above, compared to 35 percent in the latest survey.



### Wisconsin's Experience With Guns and Handguns

Experience with handguns divides Wisconsin adults into two roughly equal groups: those who have fired a handgun and those who have not. Of those surveyed, 54 percent said they had fired a handgun at least once in their lives. Another 27 percent said they had never touched a handgun; whereas, 18 percent said they had touched a handgun, but never fired one.

However, there is a wide and deep gender gap on this question. Whereas the vast majority of men have experience with handguns (80% having fired one), the majority of women do not; nearly half of all women (45%) said they have never touched a handgun and another 24 percent touched a handgun, but never fired one - nearly 70 percent. On the other hand, nearly eight out of 10 men have fired a handgun, almost all of those more than once.



These findings carry over into other aspects of experience with guns: whereas just six percent of women said they expect to purchase a handgun in the next two years, 24 percent of men expect to. However, men and women are equally likely to say they have checked the availability or security of guns in homes visited by their children; among both genders, just over 21 percent said they had done so.

### icide raigher Sconsi

Males Firearms often uses homicide, homicide,

Whereas
just six
percent of
women said
they expect
to purchase
a handgun
in the next
two years,
24 percent
of men
expect to.

STREET SECURITY

his fa house

AVE DALES

"6mart gu

f recogniza ugh fingen ons or skir

ould be ava

people died by firefred in Wis consum in 1882 276 subcides 128 hotslething and 12 houtheats

The experience of Wisconsinites with guns has changed somewhat in recent years. Gun ownership

The percentage of people planning to purchase handguns in the future has remained steady since 1997.

appears to have increased significantly, with 50 percent in the latest survey saying someone in the household owns a shotgun, up from 38 percent in 1998. In the 2002 survey, 26 percent of respondents said someone in the household owned a handgun, up from 16 percent in 1999, 11 percent in 1998 and just eight percent in 1997. Reasons for the increase are a matter of speculation, but two events that separated the latest survey from previous ones are the 9-11 attack on the World Trade Center and the Pentagon and the "Y2K" anxiety that accompanied the beginning of the new millennium. Two other findings support speculation that such events led to greater experience with handguns; although the percentage of people who have experience firing a handgun increased after those events, the percentage of people planning to purchase handguns in the future has remained steady since 1997.

### ole in fatal

utomatic hand histing child in

old friends arough

nonling occurred Ris Ave., said tes Horvath.

is 9-par-old to friend trees tal guest these

iven thoward was sentence charge of being a party ander eccless homici armed. He pleaded gui charge in luft.

after ccident

man removed from weapon, nition remained

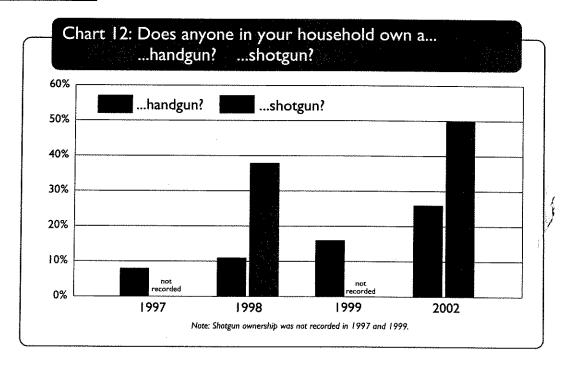
David Colf Outrolisentine

- A Kenosha tayerte

А

### n suici

much mean ment by the Person in the Person in the Person in the recent set the Moderal College of a treatment of the Moderal College of a second set of the Moderal College of the recent set of the Person in the Person



### Appendix A — Survey Methodology

Telephone interviews were conducted in May 2002 with 600 adult residents of Wisconsin. Respondents were representative of the general adult population of the state with respect to race, gender, education, income and geography.

The goal in conducting the survey was to gain an understanding of the knowledge, opinions and attitudes toward handgun violence and safety by adult residents of Wisconsin. The survey included questions about the respondents themselves to control for possible differences in knowledge and opinion based on their own backgrounds.

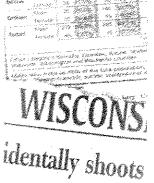
Interviews were conducted by Lein/Spiegelhoff Inc., a survey research company in Brookfield, Wisconsin. Lein/Spiegelhoff ordered telephone numbers at random from directory listings for the state, plus telephone numbers that are generated at random from the computer to represent unpublished/unlisted numbers. This ensures that the final survey reaches households with telephones regardless of whether the telephone number is published or listed. Interviews were conducted with the adult in a household who "…celebrated the most recent birthday." If the person was not available, an appointment was made for a callback. As many as three callbacks were conducted.

Even when the telephone sample is random, there is imprecision that exists between the sample results and the population. The magnitude of the imprecision is reduced as the sample population increases. The following table identifies the number of interviews completed and the sampling error by category at a 95 percent confidence interval. These sampling errors may be interpreted as indicating the range (plus or minus the figure shown) that the results may be expected to vary from the results that would have been obtained by interviewing all adults in Wisconsin who could have been interviewed.

	Number of Completed Interviews	Sampling Error at 95% Confidence
All Wisconsin Adults	600	3.3%
Men	282	3.9%
Women	318	9.3%
Gun Owners	225	9.9%
Handgun Owners	109	4.7%
Non-Gun Owners	375	5.2%
Children in Household	229	4.3%
No Children in House	371	6.0%

### icide r nales Firearms i often used homicide SEWEL SWIFE **0**1 hamici exhods in ir-old boygde Horvath sai מלא מאוספוג The tric Firearm that recoowner could be u 2000, manufacture unolica BY DAVE DAGES ving R of the Jauresi Sentinel's nders So-called "smart gu Hagle C tagle borraned smart gui other. Streams that recognice a likely owners through finger, radio emissions or skin Her- ductivity could be ava his house

Milwaukee area meople died by Greatte in Wisresisted in 1995 and satisface. 196 homeoldes and 12 acceptants



utomatic handgun hitting child in chest

Wid friend around 12:50 Because

hooling occurred at a 1 sh Ave. wild Police tes Horveth.

hierd were playing and fund, inch

Said His Abox

The buys thoughten all the build handgen when the the gurs magazin build remained in the floryath said.

The two classmates

MILWAUKE KOURNAL SET

ets 45 year

iven by ander

Howard was sentence charge of being a party degree reckless homici degree reckless homici degree reckless homici degree reckless homici degree in Luly

Į.

tr.

after ccident man removed from weapon, nition remained

DAVID COLE

Ithe journal Sentine!

—A Kenosha ta Yantar, MAI

n suici

Study finds I much rate of the Planette burn, at the Medical College of the rate of the Medical College of the rate of the rat



The Wisconsin Council on Children and Families serves as Wisconsin's leading voice of, and premiere advocate for, children throughout the state.

Emphasizing the core values of fairness, caring, and community, the Council conducts a variety of advocacy activities, including organizing expert research, educating the public, supporting key issues and legislation, and coordinating grassroots activity in communities all across Wisconsin.

In addition to publishing the *WisKids Count Data Book* — which seeks to enrich local, state, and national discussions concerning ways to secure better futures for all children — the Council accomplishes its advocacy through several publications; educational conferences throughout the state; and key projects like the Better Badger Baby Bus Tour, W-2 Watch, the Wisconsin Budget Project, and Advocacy Camp among others.

### www.wccf.org

### MISSION STATEMENT

The Wisconsin Council on Children and Families is a statewide, multi-issue child advocacy organization. It works to improve the well-being of children and families by advocating for effective health, education, justice and human service programs that are accessible and equitable for children.



WI Coal Ajunt om Violetice

### **MYTHS & SPIN**

CM-3

Spin: Half of gun deaths occur in home where gun is kept

Fact: About half of gun deaths are suicides.

Most suicides occur at home.

Spin: 25 - 50% of vendors at gun shows are unlicensed dealers.

Fact: Only true if one counts vendors who aren't selling guns (books, accessories).

Spin: A gun in the home is 43 times more likely to kill a family member than be used in self defense.

Fact: On the one hand, this estimate includes suicides, but includes self defense only if the bad guy dies. Only wounding or scaring off the attacker is not counted, even if it's self defense.

Counting times the attacker was not killed that study also indicated that you're 176 times more likely to use a gun for defense

than have a family member shot to death.

- Spin: A household with one or more guns was 4.8 times more likely to be the site of a suicide.
- Fact: The study was biased to make guns look bad. Only suicides at home were included "Our study was restricted to suicides occurring in the victim's home because previous study has indicated that most suicides committed with guns occur there."
- Spin: You're more likely to be killed with a gun by an acuaintance than a stranger.
- Fact: This includes as acquaintances: cab drivers and their fares, drug dealers and users, prostitutes, pimps, and "John's", rival gang members and others with such "dear" relationships.
- Spin: Fewer guns in circulation will reduce murders.
- Fact: Number of handguns in circulation rose 69% from 1974 to 1988. Handgun murders <u>declined</u> 27% over the same period.

## **CRIME AND MISUSE**

Homicides in U.S. - 1992

17,790

CM-1

Suicides in U.S. - 1992

18,169

Source: U.S. Dept. of Commerce, Bureau of the Census, Statistical Abstract of the United States, 1995

Approx. Number of guns in U.S. - 200,000,000

Approx. Number of gun owners in U.S. - 80,000,000

Approx. Percentage of guns used in crime - 0.2 Murder, rape, assault, robbery, etc Approx. Percentage of guns NOT used in crime - 99.8

### Fatal Accidents 1996 Vs. 1995

					Deaths per 100K	关
Cause	1995	1996	% change	% change % of '96 total	Population	
Motor vehicles	43363	43649	_	46	16.5	
Falls	13986	14986	7	16	5.6	
Poisoning	9072	9510	5	10	3.6	
Fires	3761	3741	I	4	4.	
Drowning	3790	3488	φ	4	1.3	
Choking	3185	3206	_	က	1.2	
Medical mishaps	2712	2919	∞	က		
Firearms	1225	1134	-7	~	0.4	

Sources:

National Center for Health Statistics (NCHS) "Deaths From 282 Selected Causes, By 5-Year Age Groups,

Race, & Sex", covers 1996

National Safety Council (NSC) Accident Facts: 1997 Edition

1996 fatal firearms accidents totalling 1134 is an all-time low, 22% lower than 10 years previous, 65% lower than 1930

# Accidents and Kids, Aged 14 and under - 1996

% of Deaths	es 47	15	12	3.3	2
Cause	Motor vehicles	Drowning	Fires	Choking	Firearms

NOTE: The 2% of deaths related to firearms is 138 deaths. If 138 is 2%, the total accidental deaths for children 14 and under is 50 times that, about 6900.

## Firearms and Kids

SPIN: In 1996, 4613 children were killed with guns.

FACT: In 1996 there were 4613 firearms deaths in the 0 - 19 age group.

QUESTION: What is a child?

Age Group	0 - 14	
Total deaths	692 (15%)	- 3921 (85%) = 100%
Homicides	379 (55%)	2457 (63%)
Suicides	162 (23%)	1147 (29%)
Accidents	138 (20%)	238 (6%)
	3,86	236

OTHER INFO:

WGN News, 7/8/99 reported that a study by the State of Illinois showed that 71% of illegal gun use was gang related.

Firearms are used to protect life and limb in self defense an estimated 2.5 Million times per year.

(Lot & others)